## Calendar No. 745

106TH CONGRESS 2D SESSION

# S. 1658

[Report No. 106-368]

To authorize the construction of a Reconciliation Place in Fort Pierre, South Dakota, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

September 29, 1999

Mr. Daschle (for himself and Mr. Johnson) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

August 25, 2000

Reported under authority of the order of the Senate of July 26, 2000, by Mr. CAMPBELL, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

# A BILL

To authorize the construction of a Reconciliation Place in Fort Pierre, South Dakota, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. FINDINGS.**
- 4 Congress finds that—

1	(1) there is a continuing need for reconciliation
2	between Indians and non-Indians;
3	(2) the need may be met partially through the
4	promotion of the understanding of the history and
5	culture of Sioux Indian tribes;
6	(3) the establishment of a Sioux Nation Tribal
7	Supreme Court will promote economic development
8	on reservations of the Sioux Nation and provide in-
9	vestors that contribute to that development a greater
10	degree of certainty and confidence by—
11	(A) reconciling conflicting tribal laws; and
12	(B) strengthening tribal court systems;
13	(4) the reservations of the Sioux Nation—
14	(A) contain the poorest counties in the
15	United States; and
16	(B) lack adequate tools to promote eco-
17	nomic development and the creation of jobs;
18	<del>and</del>
19	(5) the establishment of a Native American
20	Economic Development Council will assist in pro-
21	moting economic growth and reducing poverty on
22	reservations of the Sioux Nation by—
23	(A) coordinating economic development ef-
24	<del>forts:</del>

1	(B) centralizing expertise concerning Fed-
2	eral assistance; and
3	(C) facilitating the raising of funds from
4	private donations to meet matching require-
5	ments under certain Federal assistance pro-
6	<del>grams.</del>
7	SEC. 2. DEFINITIONS.
8	In this Act:
9	(1) Indian tribe.—The term "Indian tribe"
10	has the meaning given that term in section 4(e) of
11	the Indian Self-Determination and Education Assist-
12	ance Act (25 U.S.C. 450b(e)).
13	(2) Secretary.—The term "Secretary" means
14	the Secretary of the Interior.
15	(3) Sioux Nation.—The term "Sioux Nation"
16	means the Indian tribes comprising the Sioux Na-
17	tion.
18	TITLE I—RECONCILIATION
19	CENTER
20	SEC. 101. RECONCILIATION CENTER.
21	(a) Establishment. The Secretary of Housing
22	and Urban Development, in cooperation with the Sec-
23	retary, shall establish, in accordance with this section, a
24	reconciliation center, to be known as "Reconciliation
25	Place".

1	(b) Purposes.—The purposes of Reconciliation
2	Place shall be as follows:
3	(1) To enhance the knowledge and under-
4	standing of the history of Native Americans by—
5	(A) displaying and interpreting the history,
6	art, and culture of Indian tribes for Indians
7	and non-Indians; and
8	(B) providing an accessible repository
9	<del>for</del> —
10	(i) the history of Indian tribes; and
11	(ii) the family history of members of
12	Indian tribes.
13	(2) To provide for the interpretation of the en-
14	counters between Lewis and Clark and the Sioux
15	Nation.
16	(3) To house the Sioux Nation Tribal Supreme
17	Court.
18	(4) To house the Native American Economic
19	Development Council.
20	(e) Grant.—
21	(1) In General.—The Secretary of Housing
22	and Urban Development shall offer to award a grant
23	to the Wakpa Sica Historical Society of Fort Pierre,
24	South Dakota, for the construction of Reconciliation
25	<del>Place.</del>

1	(2) Grant agreement.—
2	(A) In General.—As a condition to re-
3	eciving the grant under this subsection, the ap-
4	propriate official of the Wakpa Sica Historical
5	Society shall enter into a grant agreement with
6	the Secretary of Housing and Urban Develop-
7	ment.
8	(B) Consultation.—Before entering into
9	a grant agreement under this paragraph, the
10	Secretary of Housing and Urban Development
11	shall consult with the Secretary concerning the
12	contents of the agreement.
13	(C) DUTIES OF THE WAKPA SICA HISTOR-
14	ICAL SOCIETY.—The grant agreement under
15	this paragraph shall specify the duties of the
16	Wakpa Sica Historical Society under this sec-
17	tion and arrangements for the maintenance of
18	Reconciliation Place.
19	(3) AUTHORIZATION OF APPROPRIATIONS.—

(3) AUTHORIZATION OF APPROPRIATIONS.—
There are authorized to be appropriated to the Department of Housing and Urban Development \$17,258,441, to be used for the grant under this section.

### 1 SEC. 102. SIOUX NATION TRIBAL COURT.

2	(a) In General.—To ensure the development and
3	operation of the Sioux Nation Tribal Supreme Court, the
4	Attorney General of the United States shall provide such
5	technical and financial assistance to the Sioux Nation as
6	is necessary.
7	(b) Authorization of Appropriations.—To carry
8	out this section, there are authorized to be appropriated
9	to the Department of Justice such sums as are necessary.
10	TITLE II—NATIVE AMERICAN
11	<b>ECONOMIC DEVELOPMENT</b>
12	COUNCIL
12	COUNCIL
13	SEC. 201. ESTABLISHMENT OF NATIVE AMERICAN ECO-
13	SEC. 201. ESTABLISHMENT OF NATIVE AMERICAN ECO-
13 14	SEC. 201. ESTABLISHMENT OF NATIVE AMERICAN ECO- NOMIC DEVELOPMENT COUNCIL.
13 14 15	SEC. 201. ESTABLISHMENT OF NATIVE AMERICAN ECO- NOMIC DEVELOPMENT COUNCIL.  (a) ESTABLISHMENT.—There is established the Na-
13 14 15 16	SEC. 201. ESTABLISHMENT OF NATIVE AMERICAN ECO- NOMIC DEVELOPMENT COUNCIL.  (a) ESTABLISHMENT.—There is established the Na- tive American Economic Development Council (in this title
13 14 15 16 17	SEC. 201. ESTABLISHMENT OF NATIVE AMERICAN ECO- NOMIC DEVELOPMENT COUNCIL.  (a) ESTABLISHMENT.—There is established the Native American Economic Development Council (in this title referred to as the "Council"). The Council shall be a char-
13 14 15 16 17 18	SEC. 201. ESTABLISHMENT OF NATIVE AMERICAN ECO- NOMIC DEVELOPMENT COUNCIL.  (a) ESTABLISHMENT.—There is established the Native American Economic Development Council (in this title referred to as the "Council"). The Council shall be a charitable and nonprofit corporation and shall not be consid-

- 21 (b) Purposes.—The purposes of the Council are—
- 22 (1) to encourage, accept, and administer private
- 23 gifts of property;
- 24 (2) to use those gifts as a source of matching
- 25 funds necessary to receive Federal assistance;

1	(3) to provide members of Indian tribes with
2	the skills and resources necessary for establishing
3	successful businesses;
4	(4) to provide grants and loans to members of
5	Indian tribes to establish or operate small busi-
6	nesses;
7	(5) to provide scholarships for members of In-
8	dian tribes who are students pursuing an education
9	in business or a business-related subject; and
10	(6) to provide technical assistance to Indian
11	tribes and members thereof in obtaining Federal as-
12	sistance.
13	SEC. 202. BOARD OF DIRECTORS OF THE COUNCIL.
14	(a) Establishment and Membership.—
15	(1) In General.—The Council shall have a
15 16	(1) In General.—The Council shall have a governing Board of Directors (in this title referred
16	governing Board of Directors (in this title referred
16 17	governing Board of Directors (in this title referred to as the "Board").
16 17 18	governing Board of Directors (in this title referred to as the "Board").  (2) Membership.—The Board shall consist of
16 17 18	governing Board of Directors (in this title referred to as the "Board").  (2) Membership.—The Board shall consist of the directors, who shall be appointed by the Sec-
16 17 18 19 20	governing Board of Directors (in this title referred to as the "Board").  (2) MEMBERSHIP.—The Board shall consist of 11 directors, who shall be appointed by the Secretary as follows:
16 17 18 19 20 21	governing Board of Directors (in this title referred to as the "Board").  (2) Membership.—The Board shall consist of 11 directors, who shall be appointed by the Secretary as follows:  (A)(i) 9 members appointed under this
16 17 18 19 20 21	governing Board of Directors (in this title referred to as the "Board").  (2) MEMBERSHIP.—The Board shall consist of 11 directors, who shall be appointed by the Secretary as follows:  (A)(i) 9 members appointed under this paragraph shall represent the 9 reservations of

1	(I) represent 1 of the reservations de-
2	seribed in clause (i); and
3	(II) be selected from among nomina-
4	tions submitted by the appropriate Indian
5	tribe.
6	(B) 1 member appointed under this para-
7	graph shall be selected from nominations sub-
8	mitted by the Governor of the State of South
9	<del>Dakota.</del>
10	(C) 1 member appointed under this para-
11	graph shall be selected from nominations sub-
12	mitted by the most senior member of the South
13	Dakota Congressional delegation.
14	(3) CITIZENSHIP.—Each member of the Board
15	shall be a citizen of the United States.
16	(b) APPOINTMENTS AND TERMS.—
17	(1) APPOINTMENT.—Not later than December
18	31, 2000, the Secretary shall appoint the directors
19	of the Board under subsection $(a)(2)$ .
20	(2) Terms.—Each director shall serve for a
21	term of 2 years.
22	(3) VACANCIES.—A vacancy on the Board shall
23	be filled not later than 60 days after that vacancy
24	occurs, in the manner in which the original appoint-
25	ment was made.

1	(4) Limitation on terms.—No individual may
2	serve more than 3 consecutive terms as a director.
3	(e) CHAIRMAN.—The Chairman shall be elected by
4	the Board from its members for a term of 2 years.
5	(d) QUORUM.—A majority of the members of the
6	Board shall constitute a quorum for the transaction of
7	business.
8	(e) MEETINGS.—The Board shall meet at the call of
9	the Chairman at least once a year. If a director misses
10	3 consecutive regularly scheduled meetings, that individual
11	may be removed from the Board by the Secretary and that
12	vacancy filled in accordance with subsection (b).
13	(f) REIMBURSEMENT OF EXPENSES.—Members of
14	the Board shall serve without pay, but may be reimbursed
15	for the actual and necessary traveling and subsistence ex-
16	penses incurred by them in the performance of the duties
17	of the Council.
18	(g) General Powers.—
19	(1) Powers.—The Board may complete the or-
20	ganization of the Council by—
21	(A) appointing officers and employees;
22	(B) adopting a constitution and bylaws
23	consistent with the purposes of the Council
24	under this Act; and

1	(C) carrying out such other actions as may
2	be necessary to earry out the purposes of the
3	Council under this Act.
4	(2) EFFECT OF APPOINTMENT.—Appointment
5	to the Board shall not constitute employment by, or
6	the holding of an office of, the United States for the
7	purposes of any Federal law.
8	(3) Limitations.—The following limitations
9	shall apply with respect to the appointment of offi-
10	eers and employees of the Council:
11	(A) Officers and employees may not be ap-
12	pointed until the Council has sufficient funds to
13	pay them for their service.
14	(B) Officers and employees of the
15	Council—
16	(i) shall be appointed without regard
17	to the provisions of title 5, United States
18	Code, governing appointments in the com-
19	petitive service; and
20	(ii) may be paid without regard to the
21	provisions of chapter 51 and subchapter
22	HH of chapter 53 of such title relating to
23	classification and General Schedule pay
24	<del>rates.</del>

1	(4) Secretary of the board.—The first offi-
2	eer or employee appointed by the Board shall be the
3	Secretary of the Board. The Secretary of the Board
4	<del>shall—</del>
5	(A) serve, at the direction of the Board, as
6	its chief operating officer; and
7	(B) be knowledgeable and experienced in
8	matters relating to economic development and
9	Indian affairs.
10	SEC. 203. POWERS AND OBLIGATIONS OF THE COUNCIL.
11	(a) Corporate Powers.—To carry out its purposes
12	under section 201(b), the Council shall have, in addition
13	to the powers otherwise given it under this Act, the usual
14	powers of a corporation acting as a trustee in South Da-
15	kota, including the power—
16	(1) to accept, receive, solicit, hold, administer,
17	and use any gift, devise, or bequest, either absolutely
18	or in trust, of real or personal property or any in-
19	come therefrom or other interest therein;
20	(2) to acquire by purchase or exchange any real
21	or personal property or interest therein;
22	(3) unless otherwise required by the instrument
23	of transfer, to sell, donate, lease, invest, reinvest, re-
24	tain, or otherwise dispose of any property or income
25	therefrom;

1	(4) to borrow money and issue bonds, deben-
2	tures, or other debt instruments;
3	(5) to sue and be sued, and complain and de-
4	fend itself in any court of competent jurisdiction, ex-
5	cept that the directors shall not be personally liable,
6	except for gross negligence;
7	(6) to enter into contracts or other arrange-
8	ments with public agencies and private organizations
9	and persons and to make such payments as may be
10	necessary to carry out its function; and
11	(7) to carry out any action that is necessary
12	and proper to earry out the purposes of the Council.
13	(b) OTHER POWERS AND OBLIGATIONS.—
14	(1) IN GENERAL.—The Council—
15	(A) shall have perpetual succession;
16	(B) may conduct business throughout the
17	several States, territories, and possessions of
18	the United States and abroad;
19	(C) shall have its principal offices in South
20	<del>Dakota; and</del>
21	(D) shall at all times maintain a des-
22	ignated agent authorized to accept service of
23	process for the Council.
24	(2) Service of Notice.—The serving of notice
25	to, or service of process upon, the agent required

- 1 under paragraph (1)(D), or mailed to the business
- 2 address of such agent, shall be deemed as service
- 3 upon or notice to the Council.
- 4 (e) Seal.—The Council shall have an official seal se-
- 5 lected by the Board, which shall be judicially noticed.
- 6 (d) CERTAIN INTERESTS.—If any current or future
- 7 interest of a gift under subsection (a)(1) is for the benefit
- 8 of the Council, the Council may accept the gift under such
- 9 subsection, even if that gift is encumbered, restricted, or
- 10 subject to beneficial interests of 1 or more private persons.
- 11 SEC. 204. ADMINISTRATIVE SERVICES AND SUPPORT.
- 12 (a) Provision of Services.—The Secretary may
- 13 provide personnel, facilities, and other administrative serv-
- 14 ices to the Council, including reimbursement of expenses
- 15 under section 202, not to exceed then current Federal
- 16 Government per diem rates, for a period ending not later
- 17 than 5 years after the date of enactment of this Act.
- 18 (b) Reimbursement.—
- 19 (1) In General.—The Council may reimburse
- 20 the Secretary for any administrative service provided
- 21 under subsection (a). The Secretary shall deposit
- 22 any reimbursement received under this subsection
- 23 into the Treasury to the eredit of the appropriations
- 24 then current and chargeable for the cost of providing
- 25 such services.

1	(2) Continuation of Certain Assistance.—
2	Notwithstanding any other provision of this section,
3	the Secretary is authorized to continue to provide fa-
4	cilities, and necessary support services for such fa-
5	eilities, to the Council after the date specified in
6	subsection (a), on a space available, reimbursable
7	<del>cost basis.</del>
8	SEC. 205. VOLUNTEER STATUS.
9	(a) In General.—Notwithstanding any other provi-
10	sion of law, the Secretary may accept, without regard to
11	the civil service classification laws, rules, or regulations,
12	the services of the Council, the Board, and the officers
13	and employees of the Board, without compensation from
14	the Secretary, as volunteers in the performance of the
15	functions authorized under this Act.
16	(b) Incidental Expenses.—The Secretary is au-
17	thorized to provide for incidental expenses, including
18	transportation, lodging, and subsistence to the officers and
19	employees serving as volunteers under subsection (a).
20	SEC. 206. AUDITS, REPORT REQUIREMENTS, AND PETITION
21	OF ATTORNEY GENERAL FOR EQUITABLE RE-
22	LIEF.
23	(a) Audits.—The Council shall be subject to audit-
24	ing and reporting requirements under section 10101 of

- 1 title 36, United States Code, in the same manner as is
- 2 a corporation under part B of that title.
- 3 (b) REPORT.—As soon as practicable after the end
- 4 of each fiscal year, the Council shall transmit to Congress
- 5 a report of its proceedings and activities during such year,
- 6 including a full and complete statement of its receipts, ex-
- 7 penditures, and investments.
- 8 (e) Relief With Respect to Certain Council
- 9 Acts or Failure To Act.—If the Council—
- 10 (1) engages in, or threatens to engage in, any
- 11 act, practice, or policy that is inconsistent with the
- 12 purposes of the Council under section 201(b); or
- 13 (2) refuses, fails, or neglects to discharge the
- obligations of the Council under this Act, or threat-
- ens to do so;
- 16 then the Attorney General of the United States may peti-
- 17 tion in the United States District Court for the District
- 18 of Columbia for such equitable relief as may be necessary
- 19 or appropriate.
- 20 SEC. 207. UNITED STATES RELEASE FROM LIABILITY.
- 21 The United States shall not be liable for any debts,
- 22 defaults, acts, or omissions of the Council. The full faith
- 23 and eredit of the United States shall not extend to any
- 24 obligation of the Council.

#### SEC. 208. GRANTS TO COUNCIL; TECHNICAL ASSISTANCE.

2 (a) Grants.—

- (1) In GENERAL.—Not less frequently than annually, the Secretary shall award a grant to the Council, to be used to carry out the purposes specified in section 201(b) in accordance with this section.
  - (2) Grant agreements. As a condition to receiving a grant under this section, the secretary of the Board, with the approval of the Board, shall enter into an agreement with the Secretary that specifies the duties of the Council in carrying out the grant and the information that is required to be included in the agreement under paragraphs (3) and (4).
    - (3) MATCHING REQUIREMENTS.—Each agreement entered into under paragraph (2) shall specify that the Federal share of a grant under this section shall be 80 percent of the cost of the activities funded under the grant. No amount may be made available to the Council for a grant under this section, unless the Council has raised an amount from private persons and State and local government agencies equivalent to the non-Federal share of the grant.

1	(4) Prohibition on the use of federal
2	FUNDS FOR ADMINISTRATIVE EXPENSES.—Each
3	agreement entered into under paragraph (2) shall
4	specify that no Federal funds made available to the
5	Council (under the grant that is the subject of the
6	agreement or otherwise) may be used by the Council
7	for administrative expenses of the Council, including
8	salaries, travel and transportation expenses, and
9	other overhead expenses.
10	(b) TECHNICAL ASSISTANCE.—
11	(1) In GENERAL.—Each agency head listed in
12	paragraph (2) shall provide to the Council such tech-
13	nical assistance as may be necessary for the Council
14	to earry out the purposes specified in section 201(b).
15	(2) Agency Heads.—The agency heads listed
16	in this paragraph are as follows:
17	(A) The Secretary of Housing and Urban
18	<del>Development.</del>
19	(B) The Secretary of the Interior.
20	(C) The Commissioner of Indian Affairs.
21	(D) The Assistant Secretary for Economic
22	Development of the Department of Commerce.
23	(E) The Administrator of the Small Busi-
24	ness Administration.

1	(F) The Administrator of the Rural Devel-
2	opment Administration.
3	SEC. 209. AUTHORIZATION OF APPROPRIATIONS.
4	(a) AUTHORIZATION.—There are authorized to be ap-
5	propriated to the Department of the Interior, \$10,000,000
6	for each of fiscal years 2000, 2001, 2002, 2003, and 2004,
7	to be used in accordance with section 208.
8	(b) Additional Authorization.—The amounts
9	authorized to be appropriated under this section are in
10	addition to any amounts provided or available to the Coun-
11	cil under any other provision of Federal law.
12	SECTION 1. FINDINGS.
13	Congress finds that—
14	(1) there is a continuing need for reconciliation
15	between Indians and non-Indians;
16	(2) the need may be met partially through the
17	promotion of the understanding of the history and
18	culture of Sioux Indian tribes;
19	(3) the establishment of a Sioux Nation Tribal
20	Supreme Court will promote economic development
21	on reservations of the Sioux Nation and provide in-
22	vestors that contribute to that development a greater
23	degree of certainty and confidence by—
24	(A) reconciling conflicting tribal laws; and
25	(B) strengthening tribal court systems;

1	(4) the reservations of the Sioux Nation—
2	(A) contain the poorest counties in the
3	United States; and
4	(B) lack adequate tools to promote economic
5	development and the creation of jobs;
6	(5) the establishment of a Native American Eco-
7	nomic Development Council will assist in promoting
8	economic growth and reducing poverty on reserva-
9	tions of the Sioux Nation by—
10	(A) coordinating economic development ef-
11	forts;
12	(B) centralizing expertise concerning Fed-
13	eral assistance; and
14	(C) facilitating the raising of funds from
15	private donations to meet matching requirements
16	under certain Federal assistance programs;
17	(6) there is a need to enhance and strengthen the
18	capacity of Indian tribal governments and tribal jus-
19	tice systems to address conflicts which impair rela-
20	tionships within Indian communities and between In-
21	dian and non-Indian communities and individuals;
22	and
23	(7) the establishment of the National Native
24	American Mediation Training Center, with the tech-
25	nical assistance of tribal and Federal agencies in-

1	cluding the Community Relations Service of the De-
2	partment of Justice, would enhance and strengthen
3	the mediation skills that are useful in reducing ten-
4	sions and resolving conflicts in Indian communities
5	and between Indian and non-Indian communities
6	and individuals.
7	SEC. 2. DEFINITIONS.
8	In this Act:
9	(1) Indian tribe" has
10	the meaning given that term in section 4(e) of the In-
11	dian Self-Determination and Education Assistance
12	$Act\ (25\ U.S.C.\ 450b(e)).$
13	(2) Secretary.—The term "Secretary" means
14	the Secretary of the Interior.
15	(3) Sioux Nation.—The term "Sioux Nation"
16	means the Indian tribes comprising the Sioux Nation.
17	TITLE I—RECONCILIATION
18	CENTER
19	SEC. 101. RECONCILIATION CENTER.
20	(a) Establishment.—The Secretary of Housing and
21	Urban Development, in cooperation with the Secretary,
22	shall establish, in accordance with this section, a reconcili-
23	ation center, to be known as "Reconciliation Place".
24	(b) Location.—Notwithstanding any other provision
25	of law, the Secretary shall take into trust for the benefit

1	of the Sioux Nation the parcel of land in Stanley County,
2	South Dakota, that is described as "The Reconciliation
3	Place Addition" that is owned on the date of enactment of
4	this Act by the Wakpa Sica Historical Society, Inc., for
5	the purpose of establishing and operating The Reconcili-
6	ation Place.
7	(c) Purposes.—The purposes of Reconciliation Place
8	shall be as follows:
9	(1) To enhance the knowledge and understanding
10	of the history of Native Americans by—
11	(A) displaying and interpreting the history,
12	art, and culture of Indian tribes for Indians and
13	non-Indians; and
14	(B) providing an accessible repository for—
15	(i) the history of Indian tribes; and
16	(ii) the family history of members of
17	Indian tribes.
18	(2) To provide for the interpretation of the en-
19	counters between Lewis and Clark and the Sioux Na-
20	tion.
21	(3) To house the Sioux Nation Tribal Supreme
22	Court.
23	(4) To house the Native American Economic De-
24	velonment Council

1	(5) To house the National Native American Me-
2	diation Training Center to train tribal personnel in
3	conflict resolution and alternative dispute resolution.
4	(d) Grant.—
5	(1) In general.—The Secretary of Housing and
6	Urban Development shall offer to award a grant to
7	the Wakpa Sica Historical Society of Fort Pierre,
8	South Dakota, for the construction of Reconciliation
9	Place.
10	(2) Grant agreement.—
11	(A) In general.—As a condition to receiv-
12	ing the grant under this subsection, the appro-
13	priate official of the Wakpa Sica Historical So-
14	ciety shall enter into a grant agreement with the
15	Secretary of Housing and Urban Development.
16	(B) Consultation.—Before entering into a
17	grant agreement under this paragraph, the Sec-
18	retary of Housing and Urban Development shall
19	consult with the Secretary concerning the con-
20	tents of the agreement.
21	(C) Duties of the Wakpa sica histor-
22	ICAL SOCIETY.—The grant agreement under this
23	paragraph shall specify the duties of the Wakpa
24	Sica Historical Society under this section and

1	arrangements for the maintenance of Reconcili-
2	ation Place.
3	(3) Authorization of appropriations.—
4	There are authorized to be appropriated to the De-
5	partment of Housing and Urban Development
6	\$18,258,441, to be used for the grant under this sec-
7	tion.
8	SEC. 102. SIOUX NATION SUPREME COURT AND NATIONAL
9	NATIVE AMERICAN MEDIATION TRAINING
10	CENTER.
11	(a) In General.—To ensure the development and op-
12	eration of the Sioux Nation Tribal Supreme Court and the
13	National Native American Medication Training Center, the
14	Attorney General of the United States shall use available
15	funds to provide technical and financial assistance to the
16	Sioux Nation.
17	(b) Authorization of Appropriations.—To carry
18	out this section, there are authorized to be appropriated to
19	the Department of Justice such sums as are necessary.

1	TITLE II—NATIVE AMERICAN
2	ECONOMIC DEVELOPMENT
3	COUNCIL
4	SEC. 201. ESTABLISHMENT OF NATIVE AMERICAN ECO-
5	NOMIC DEVELOPMENT COUNCIL.
6	(a) Establishment.—There is established the Native
7	American Economic Development Council (in this title re-
8	ferred to as the "Council"). The Council shall be a chari-
9	table and nonprofit corporation and shall not be considered
10	to be an agency or establishment of the United States.
11	(b) Purposes.—The purposes of the Council are—
12	(1) to encourage, accept, and administer private
13	gifts of property;
14	(2) to use those gifts as a source of matching
15	funds necessary to receive Federal assistance;
16	(3) to provide members of Indian tribes with the
17	skills and resources necessary for establishing success-
18	ful businesses;
19	(4) to provide grants and loans to members of
20	Indian tribes to establish or operate small businesses;
21	(5) to provide scholarships for members of In-
22	dian tribes who are students pursuing an education
23	in business or a business-related subject; and

1	(6) to provide technical assistance to Indian
2	tribes and members thereof in obtaining Federal as-
3	sistance.
4	SEC. 202. BOARD OF DIRECTORS OF THE COUNCIL.
5	(a) Establishment and Membership.—
6	(1) In General.—The Council shall have a gov-
7	erning Board of Directors (in this title referred to as
8	the "Board").
9	(2) Membership.—The Board shall consist of
10	11 directors, who shall be appointed by the Secretary
11	as follows:
12	(A)(i) 9 members appointed under this
13	paragraph shall represent the 9 reservations of
14	South Dakota.
15	(ii) Each member described in clause (i)
16	shall—
17	(I) represent 1 of the reservations de-
18	scribed in clause (i); and
19	(II) be selected from among nomina-
20	tions submitted by the appropriate Indian
21	tribe.
22	(B) 1 member appointed under this para-
23	graph shall be selected from nominations sub-
24	mitted by the Governor of the State of South Da-
25	kota

1	(C) 1 member appointed under this para-
2	graph shall be selected from nominations sub-
3	mitted by the most senior member of the South
4	Dakota Congressional delegation.
5	(3) Citizenship.—Each member of the Board
6	shall be a citizen of the United States.
7	(b) Appointments and Terms.—
8	(1) Appointment.—Not later than December 31,
9	2000, the Secretary shall appoint the directors of the
10	Board under subsection $(a)(2)$ .
11	(2) Terms.—Each director shall serve for a term
12	of 2 years.
13	(3) VACANCIES.—A vacancy on the Board shall
14	be filled not later than 60 days after that vacancy oc-
15	curs, in the manner in which the original appoint-
16	ment was made.
17	(4) Limitation on terms.—No individual may
18	serve more than 3 consecutive terms as a director.
19	(c) Chairman shall be elected by the
20	Board from its members for a term of 2 years.
21	(d) Quorum.—A majority of the members of the Board
22	shall constitute a quorum for the transaction of business.
23	(e) Meetings.—The Board shall meet at the call of
24	the Chairman at least once a year. If a director misses 3
25	consecutive regularly scheduled meetings, that individual

1	may be removed from the Board by the Secretary and that
2	vacancy filled in accordance with subsection (b).
3	(f) Reimbursement of Expenses.—Members of the
4	Board shall serve without pay, but may be reimbursed for
5	the actual and necessary traveling and subsistence expenses
6	incurred by them in the performance of the duties of the
7	Council.
8	(g) General Powers.—
9	(1) Powers.—The Board may complete the or-
10	ganization of the Council by—
11	(A) appointing officers and employees;
12	(B) adopting a constitution and bylaws
13	consistent with the purposes of the Council under
14	this Act; and
15	(C) carrying out such other actions as may
16	be necessary to carry out the purposes of the
17	Council under this Act.
18	(2) Effect of appointment to
19	the Board shall not constitute employment by, or the
20	holding of an office of, the United States for the pur-
21	poses of any Federal law.
22	(3) Limitations.—The following limitations
23	shall apply with respect to the appointment of officers
24	and employees of the Council:

1	(A) Officers and employees may not be ap-
2	pointed until the Council has sufficient funds to
3	pay them for their service.
4	(B) Officers and employees of the Council—
5	(i) shall be appointed without regard
6	to the provisions of title 5, United States
7	Code, governing appointments in the com-
8	petitive service; and
9	(ii) may be paid without regard to the
10	provisions of chapter 51 and subchapter III
11	of chapter 53 of such title relating to classi-
12	fication and General Schedule pay rates.
13	(4) Secretary of the board.—The first offi-
14	cer or employee appointed by the Board shall be the
15	Secretary of the Board. The Secretary of the Board
16	shall—
17	(A) serve, at the direction of the Board, as
18	its chief operating officer; and
19	(B) be knowledgeable and experienced in
20	matters relating to economic development and
21	Indian affairs.
22	SEC. 203. POWERS AND OBLIGATIONS OF THE COUNCIL.
23	(a) Corporate Powers.—To carry out its purposes
24	under section 201(b), the Council shall have, in addition
25	to the powers otherwise given it under this Act, the usual

1	powers of a corporation acting as a trustee in South Da-
2	kota, including the power—
3	(1) to accept, receive, solicit, hold, administer,
4	and use any gift, devise, or bequest, either absolutely
5	or in trust, of real or personal property or any in-
6	come therefrom or other interest therein;
7	(2) to acquire by purchase or exchange any real
8	or personal property or interest therein;
9	(3) unless otherwise required by the instrument
10	of transfer, to sell, donate, lease, invest, reinvest, re-
11	tain, or otherwise dispose of any property or income
12	therefrom;
13	(4) to borrow money and issue bonds, debentures,
14	or other debt instruments;
15	(5) to sue and be sued, and complain and defend
16	itself in any court of competent jurisdiction, except
17	that the directors shall not be personally liable, except
18	for gross negligence;
19	(6) to enter into contracts or other arrangements
20	with public agencies and private organizations and
21	persons and to make such payments as may be nec-
22	essary to carry out its function; and
23	(7) to carry out any action that is necessary and
24	proper to carry out the purposes of the Council.
25	(b) Other Powers and Obligations.—

1	(1) In general.—The Council—
2	(A) shall have perpetual succession;
3	(B) may conduct business throughout the
4	several States, territories, and possessions of the
5	United States and abroad;
6	(C) shall have its principal offices in South
7	$Dakota;\ and$
8	(D) shall at all times maintain a des-
9	ignated agent authorized to accept service of
10	process for the Council.
11	(2) Service of notice.—The serving of notice
12	to, or service of process upon, the agent required
13	under paragraph (1)(D), or mailed to the business
14	address of such agent, shall be deemed as service upon
15	or notice to the Council.
16	(c) SEAL.—The Council shall have an official seal se-
17	lected by the Board, which shall be judicially noticed.
18	(d) Certain Interests.—If any current or future in-
19	terest of a gift under subsection (a)(1) is for the benefit of
20	the Council, the Council may accept the gift under such sub-
21	section, even if that gift is encumbered, restricted, or subject
22	to beneficial interests of 1 or more private persons.
23	SEC. 204. ADMINISTRATIVE SERVICES AND SUPPORT.
24	(a) Provision of Services.—The Secretary may
25	provide personnel, facilities, and other administrative serv-

- 1 ices to the Council, including reimbursement of expenses
- 2 under section 202, not to exceed then current Federal Gov-
- 3 ernment per diem rates, for a period ending not later than
- 4 5 years after the date of enactment of this Act.

### 5 (b) Reimbursement.—

services.

12

- 6 (1) In GENERAL.—The Council may reimburse 7 the Secretary for any administrative service provided 8 under subsection (a). The Secretary shall deposit any 9 reimbursement received under this subsection into the 10 Treasury to the credit of the appropriations then cur-11 rent and chargeable for the cost of providing such
- 13 (2) CONTINUATION OF CERTAIN ASSISTANCE.—
  14 Notwithstanding any other provision of this section,
  15 the Secretary is authorized to continue to provide fa16 cilities, and necessary support services for such facili17 ties, to the Council after the date specified in sub18 section (a), on a space available, reimbursable cost
  19 basis.

#### 20 SEC. 205. VOLUNTEER STATUS.

- 21 (a) In General.—Notwithstanding any other provi-
- 22 sion of law, the Secretary may accept, without regard to
- 23 the civil service classification laws, rules, or regulations, the
- 24 services of the Council, the Board, and the officers and em-
- 25 ployees of the Board, without compensation from the Sec-

1	retary, as volunteers in the performance of the functions
2	authorized under this Act.
3	(b) Incidental Expenses.—The Secretary is author-
4	ized to provide for incidental expenses, including transpor-
5	tation, lodging, and subsistence to the officers and employ-
6	ees serving as volunteers under subsection (a).
7	SEC. 206. AUDITS, REPORT REQUIREMENTS, AND PETITION
8	OF ATTORNEY GENERAL FOR EQUITABLE RE-
9	LIEF.
10	(a) Auditing.—The Council shall be subject to auditing
11	and reporting requirements under section 10101 of title 36,
12	United States Code, in the same manner as is a corporation
13	under part B of that title.
14	(b) Report.—As soon as practicable after the end of
15	each fiscal year, the Council shall transmit to Congress of
16	report of its proceedings and activities during such year,
17	including a full and complete statement of its receipts, ex-
18	penditures, and investments.
19	(c) Relief With Respect to Certain Council

- 20 Acts or Failure To Act.—If the Council—
- 21 (1) engages in, or threatens to engage in, any
- 22 act, practice, or policy that is inconsistent with the
- 23 purposes of the Council under section 201(b); or

1	(2) refuses, fails, or neglects to discharge the obli-
2	gations of the Council under this Act, or threatens to
3	do so;
4	then the Attorney General of the United States may petition
5	in the United States District Court for the District of Co-
6	lumbia for such equitable relief as may be necessary or ap-
7	propriate.
8	SEC. 207. UNITED STATES RELEASE FROM LIABILITY.
9	The United States shall not be liable for any debts,
10	defaults, acts, or omissions of the Council. The full faith
11	and credit of the United States shall not extend to any obli-
12	gation of the Council.
13	SEC. 208. GRANTS TO COUNCIL; TECHNICAL ASSISTANCE.
14	(a) Grants.—
15	(1) In general.—Not less frequently than an-
16	nually, the Secretary shall award a grant to the
17	Council, to be used to carry out the purposes specified
18	in section 201(b) in accordance with this section.
19	(2) Grant agreements.—As a condition to re-
20	ceiving a grant under this section, the secretary of the
21	Board, with the approval of the Board, shall enter
22	into an agreement with the Secretary that specifies
23	the duties of the Council in carrying out the grant
24	and the information that is required to be included
25	in the agreement under paragraphs (3) and (4).

- Matching requirements.—Each agree-ment entered into under paragraph (2) shall specify that the Federal share of a grant under this section shall be 80 percent of the cost of the activities funded under the grant. No amount may be made available to the Council for a grant under this section, unless the Council has raised an amount from private per-sons and State and local government agencies equiva-lent to the non-Federal share of the grant.
  - (4) Prohibition on the use of federal funds for administrative expenses.—Each agreement entered into under paragraph (2) shall specify that a reasonable amount of the Federal funds made available to the Council (under the grant that is the subject of the agreement or otherwise), but in no event more that 15 percent of such funds, may be used by the Council for administrative expenses of the Council, including salaries, travel and transportation expenses, and other overhead expenses.

### (b) Technical Assistance.—

(1) In General.—Each agency head listed in paragraph (2) shall provide to the Council such technical assistance as may be necessary for the Council to carry out the purposes specified in section 201(b).

1	(2) AGENCY HEADS.—The agency heads listed in
2	this paragraph are as follows:
3	(A) The Secretary of Housing and Urban
4	Development.
5	(B) The Secretary of the Interior.
6	(C) The Commissioner of Indian Affairs.
7	(D) The Assistant Secretary for Economic
8	Development of the Department of Commerce.
9	(E) The Administrator of the Small Busi-
10	$ness\ Administration.$
11	(F) The Administrator of the Rural Devel-
12	$opment\ Administration.$
13	SEC. 209. AUTHORIZATION OF APPROPRIATIONS.
14	(a) Authorization.—There are authorized to be ap-
15	propriated to the Department of the Interior, \$10,000,000
16	for each of fiscal years 2002, 2003, 2004, 2005, and 2006,
17	to be used in accordance with section 208.
18	(b) Additional Authorization.—The amounts au-
19	thorized to be appropriated under this section are in addi-
20	tion to any amounts provided or available to the Council
21	under any other provision of Federal law.

Calendar No. 745

 $^{\tiny 106\text{TH CONGRESS}}_{\tiny 2D \text{ Session}} \text{ S. } 1658$ 

[Report No. 106-368]

# A BILL

To authorize the construction of a Reconciliation Place in Fort Pierre, South Dakota, and for other purposes.

> August 25, 2000 Reported with an amendment